ENGROSSED SUBSTITUTE SENATE BILL 5078

State of Washington

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67th Legislature

2021 Regular Session

By Senate Law & Justice (originally sponsored by Senators Liias, Kuderer, Darneille, Hunt, Nguyen, Pedersen, and Wilson, C.; by request of Attorney General)

READ FIRST TIME 01/29/21.



AN ACT Relating to establishing firearms-related safety measures to increase public safety by prohibiting the manufacture, importation, distribution, selling, and offering for sale of large capacity magazines, and by providing limited exemptions applicable to licensed firearms manufacturers and dealers for purposes of sale to armed forces branches and law enforcement agencies for purposes of sale or transfer outside the state; amending RCW 9.41.010; adding new sections to chapter 9.41 RCW; creating a new section; prescribing penalties; and providing an effective date.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds and declares that gun violence is a threat to the public health and safety of Washingtonians. Firearms equipped with large capacity magazines increase casualties by allowing a shooter to keep firing for longer periods of time without reloading. Large capacity magazines have been used in all 10 of the deadliest mass shootings since 2009, and mass shooting events from 2009 to 2018 where the use of large capacity magazines caused twice as many deaths and 14 times as many injuries. Documentary evidence following gun rampages, including the 2014 shooting at Seattle Pacific University, reveals many instances where victims were able to escape or disarm the shooter during a pause to

reload, and such opportunities are necessarily reduced when large 1 capacity magazines are used. In addition, firearms equipped with 2 large capacity magazines account for an estimated 22 to 36 percent of 3 crime guns and up to 40 percent of crime guns used in serious violent 4 5 crimes. Based on this evidence, and on studies showing that mass shooting fatalities declined during the 10-year period when the 6 federal assault weapon and large capacity magazine ban was in effect, 7 the legislature finds that restricting the sale, manufacture, 8 distribution of large capacity magazines is likely to reduce gun 9 deaths and injuries. The legislature further finds that this is a 10 well-calibrated policy based on evidence that magazine capacity 11 12 limits do not interfere with responsible, lawful self-defense. The legislature further finds that the threats to public safety posed by 13 large capacity magazines are heightened given current conditions. Our 14 country is in the midst of a pandemic, economic recession, social 15 tensions, and reckonings over racial justice. The years 2020 and 2021 16 have seen a sharp increase in gun sales and gun violence, as well as 17 fears over gun violence and incidents of armed intimidation. In this 18 19 volatile atmosphere, the legislature declares that it is time to enhance public health and safety by limiting the sale of large 20 21 capacity magazines. The legislature intends to limit the prospective sale of large capacity magazines, while allowing existing legal 22 owners to retain the large capacity magazines they currently own. 23

24 **Sec. 2.** RCW 9.41.010 and 2021 c 215 s 93 are each amended to 25 read as follows:

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Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.

- (1) "Antique firearm" means a firearm or replica of a firearm not designed or redesigned for using rim fire or conventional center fire ignition with fixed ammunition and manufactured in or before 1898, including any matchlock, flintlock, percussion cap, or similar type of ignition system and also any firearm using fixed ammunition manufactured in or before 1898, for which ammunition is no longer manufactured in the United States and is not readily available in the ordinary channels of commercial trade.
- (2) "Barrel length" means the distance from the bolt face of a closed action down the length of the axis of the bore to the crown of the muzzle, or in the case of a barrel with attachments to the end of any legal device permanently attached to the end of the muzzle.

- (3) "Bump-fire stock" means a butt stock designed to be attached to a semiautomatic firearm with the effect of increasing the rate of fire achievable with the semiautomatic firearm to that of a fully automatic firearm by using the energy from the recoil of the firearm to generate reciprocating action that facilitates repeated activation of the trigger.
 - (4) "Crime of violence" means:

- (a) Any of the following felonies, as now existing or hereafter amended: Any felony defined under any law as a class A felony or an attempt to commit a class A felony, criminal solicitation of or criminal conspiracy to commit a class A felony, manslaughter in the first degree, manslaughter in the second degree, indecent liberties if committed by forcible compulsion, kidnapping in the second degree, arson in the second degree, assault in the second degree, assault of a child in the second degree, extortion in the first degree, burglary in the second degree, residential burglary, and robbery in the second degree;
- (b) Any conviction for a felony offense in effect at any time prior to June 6, 1996, which is comparable to a felony classified as a crime of violence in (a) of this subsection; and
- (c) Any federal or out-of-state conviction for an offense comparable to a felony classified as a crime of violence under (a) or (b) of this subsection.
- 24 (5) "Curio or relic" has the same meaning as provided in 27 25 C.F.R. Sec. 478.11.
 - (6) "Dealer" means a person engaged in the business of selling firearms at wholesale or retail who has, or is required to have, a federal firearms license under 18 U.S.C. Sec. 923(a). A person who does not have, and is not required to have, a federal firearms license under 18 U.S.C. Sec. 923(a), is not a dealer if that person makes only occasional sales, exchanges, or purchases of firearms for the enhancement of a personal collection or for a hobby, or sells all or part of his or her personal collection of firearms.
- (7) "Family or household member" has the same meaning as in RCW (7) 7.105.010.
- 36 (8) "Felony" means any felony offense under the laws of this 37 state or any federal or out-of-state offense comparable to a felony 38 offense under the laws of this state.
- 39 (9) "Felony firearm offender" means a person who has previously 40 been convicted or found not guilty by reason of insanity in this

p. 3 ESSB 5078

- 1 state of any felony firearm offense. A person is not a felony firearm
- 2 offender under this chapter if any and all qualifying offenses have
- 3 been the subject of an expungement, pardon, annulment, certificate,
- 4 or rehabilitation, or other equivalent procedure based on a finding
- 5 of the rehabilitation of the person convicted or a pardon, annulment,
- 6 or other equivalent procedure based on a finding of innocence.
 - (10) "Felony firearm offense" means:
 - (a) Any felony offense that is a violation of this chapter;
- 9 (b) A violation of RCW 9A.36.045;
- 10 (c) A violation of RCW 9A.56.300;
- 11 (d) A violation of RCW 9A.56.310;
- 12 (e) Any felony offense if the offender was armed with a firearm 13 in the commission of the offense.
- 14 (11) "Firearm" means a weapon or device from which a projectile 15 or projectiles may be fired by an explosive such as gunpowder.
- 16 "Firearm" does not include a flare gun or other pyrotechnic visual
- 17 distress signaling device, or a powder-actuated tool or other device
- 18 designed solely to be used for construction purposes.
- 19 (12) "Gun" has the same meaning as firearm.
- 20 (13) "Intimate partner" has the same meaning as provided in RCW 21 7.105.010.
- 22 (14) "Law enforcement officer" includes a general authority 23 Washington peace officer as defined in RCW 10.93.020, or a specially
- 24 commissioned Washington peace officer as defined in RCW 10.93.020.
- 25 "Law enforcement officer" also includes a limited authority
- 26 Washington peace officer as defined in RCW 10.93.020 if such officer
- 27 is duly authorized by his or her employer to carry a concealed
- 28 pistol.

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- 29 (15) "Lawful permanent resident" has the same meaning afforded a person "lawfully admitted for permanent residence" in 8 U.S.C. Sec.
- 31 1101(a)(20).
- 32 (16) "Licensed collector" means a person who is federally 33 licensed under 18 U.S.C. Sec. 923(b).
- 34 (17) "Licensed dealer" means a person who is federally licensed under 18 U.S.C. Sec. 923(a).
 - (18) "Loaded" means:
 - (a) There is a cartridge in the chamber of the firearm;
- 38 (b) Cartridges are in a clip that is locked in place in the 39 firearm;

p. 4 ESSB 5078

- 1 (c) There is a cartridge in the cylinder of the firearm, if the 2 firearm is a revolver;
- 3 (d) There is a cartridge in the tube or magazine that is inserted 4 in the action; or
 - (e) There is a ball in the barrel and the firearm is capped or primed if the firearm is a muzzle loader.
 - (19) "Machine gun" means any firearm known as a machine gun, mechanical rifle, submachine gun, or any other mechanism or instrument not requiring that the trigger be pressed for each shot and having a reservoir clip, disc, drum, belt, or other separable mechanical device for storing, carrying, or supplying ammunition which can be loaded into the firearm, mechanism, or instrument, and fired therefrom at the rate of five or more shots per second.
- 14 (20) "Manufacture" means, with respect to a firearm <u>or large</u>
 15 <u>capacity magazine</u>, the fabrication or construction of a firearm <u>or</u>
 16 <u>large capacity magazine</u>.
- 17 (21) "Nonimmigrant alien" means a person defined as such in 8 U.S.C. Sec. 1101(a)(15).
- 19 (22) "Person" means any individual, corporation, company, 20 association, firm, partnership, club, organization, society, joint 21 stock company, or other legal entity.
- 22 (23) "Pistol" means any firearm with a barrel less than 23 ((sixteen)) 16 inches in length, or is designed to be held and fired 24 by the use of a single hand.
 - (24) "Rifle" means a weapon designed or redesigned, made or remade, and intended to be fired from the shoulder and designed or redesigned, made or remade, and intended to use the energy of the explosive in a fixed metallic cartridge to fire only a single projectile through a rifled bore for each single pull of the trigger.
- 30 (25) "Sale" and "sell" mean the actual approval of the delivery 31 of a firearm in consideration of payment or promise of payment.
 - (26) "Secure gun storage" means:

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- 33 (a) A locked box, gun safe, or other secure locked storage space 34 that is designed to prevent unauthorized use or discharge of a 35 firearm; and
 - (b) The act of keeping an unloaded firearm stored by such means.
 - (27) "Semiautomatic assault rifle" means any rifle which utilizes a portion of the energy of a firing cartridge to extract the fired cartridge case and chamber the next round, and which requires a separate pull of the trigger to fire each cartridge.

p. 5

ESSB 5078

- "Semiautomatic assault rifle" does not include antique firearms, any firearm that has been made permanently inoperable, or any firearm that is manually operated by bolt, pump, lever, or slide action.
 - (28) "Serious offense" means any of the following felonies or a felony attempt to commit any of the following felonies, as now existing or hereafter amended:
 - (a) Any crime of violence;
 - (b) Any felony violation of the uniform controlled substances act, chapter 69.50 RCW, that is classified as a class B felony or that has a maximum term of imprisonment of at least ((ten)) 10 years;
 - (c) Child molestation in the second degree;
- 12 (d) Incest when committed against a child under age ((fourteen))
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- 14 (e) Indecent liberties;
- 15 (f) Leading organized crime;
- 16 (g) Promoting prostitution in the first degree;
- 17 (h) Rape in the third degree;
- 18 (i) Drive-by shooting;
- 19 (j) Sexual exploitation;
- (k) Vehicular assault, when caused by the operation or driving of a vehicle by a person while under the influence of intoxicating liquor or any drug or by the operation or driving of a vehicle in a reckless manner;
- (1) Vehicular homicide, when proximately caused by the driving of any vehicle by any person while under the influence of intoxicating liquor or any drug as defined by RCW 46.61.502, or by the operation of any vehicle in a reckless manner;
- 28 (m) Any other class B felony offense with a finding of sexual 29 motivation, as "sexual motivation" is defined under RCW 9.94A.030;
- 30 (n) Any other felony with a deadly weapon verdict under RCW 31 9.94A.825;
- 32 (o) Any felony offense in effect at any time prior to June 6, 33 1996, that is comparable to a serious offense, or any federal or out-34 of-state conviction for an offense that under the laws of this state 35 would be a felony classified as a serious offense; or
 - (p) Any felony conviction under RCW 9.41.115.
- 37 (29) "Short-barreled rifle" means a rifle having one or more 38 barrels less than ((sixteen)) 16 inches in length and any weapon made 39 from a rifle by any means of modification if such modified weapon has 40 an overall length of less than ((twenty-six)) 26 inches.

(30) "Short-barreled shotgun" means a shotgun having one or more barrels less than ((eighteen)) 18 inches in length and any weapon made from a shotgun by any means of modification if such modified weapon has an overall length of less than ((twenty-six)) 26 inches.

- (31) "Shotgun" means a weapon with one or more barrels, designed or redesigned, made or remade, and intended to be fired from the shoulder and designed or redesigned, made or remade, and intended to use the energy of the explosive in a fixed shotgun shell to fire through a smooth bore either a number of ball shot or a single projectile for each single pull of the trigger.
- (32) "Transfer" means the intended delivery of a firearm to another person without consideration of payment or promise of payment including, but not limited to, gifts and loans. "Transfer" does not include the delivery of a firearm owned or leased by an entity licensed or qualified to do business in the state of Washington to, or return of such a firearm by, any of that entity's employees or agents, defined to include volunteers participating in an honor guard, for lawful purposes in the ordinary course of business.
- (33) "Undetectable firearm" means any firearm that is not as detectable as 3.7 ounces of 17-4 PH stainless steel by walk-through metal detectors or magnetometers commonly used at airports or any firearm where the barrel, the slide or cylinder, or the frame or receiver of the firearm would not generate an image that accurately depicts the shape of the part when examined by the types of X-ray machines commonly used at airports.
- (34) "Unlicensed person" means any person who is not a licensed dealer under this chapter.
- (35) "Untraceable firearm" means any firearm manufactured after July 1, 2019, that is not an antique firearm and that cannot be traced by law enforcement by means of a serial number affixed to the firearm by a federally licensed manufacturer or importer.
- 32 (36) "Large capacity magazine" means an ammunition feeding device
 33 with the capacity to accept more than 10 rounds of ammunition, or any
 34 conversion kit, part, or combination of parts, from which such a
 35 device can be assembled if those parts are in possession of or under
 36 the control of the same person, but shall not be construed to include
 37 any of the following:
- 38 <u>(a) An ammunition feeding device that has been permanently</u>
 39 <u>altered so that it cannot accommodate more than 10 rounds of</u>
 40 ammunition;

(b) A 22 caliber tube ammunition feeding device; or

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- 2 <u>(c) A tubular magazine that is contained in a lever-action</u> 3 <u>firearm.</u>
- 4 (37) "Distribute" means to give out, provide, make available, or deliver a firearm or large capacity magazine to any person in this state, with or without consideration, whether the distributor is instate or out-of-state. "Distribute" includes, but is not limited to, filling orders placed in this state, online or otherwise.

 9 "Distribute" also includes causing a firearm or large capacity magazine to be delivered in this state.
- (38) "Import" means to move, transport, or receive an item from a 11 place outside the territorial limits of the state of Washington to a 12 place inside the territorial limits of the state of Washington. 13 "Import" does not mean situations where an individual possesses a 14 large capacity magazine when departing from, and returning to, 15 Washington state, so long as the individual is returning to 16 Washington in possession of the same large capacity magazine the 17 18 individual transported out of state.
- NEW SECTION. Sec. 3. A new section is added to chapter 9.41 RCW to read as follows:
- 21 (1) No person in this state may manufacture, import, distribute, 22 sell, or offer for sale any large capacity magazine, except as 23 authorized in this section.
- (2) Subsection (1) of this section does not apply to any of the following:
 - (a) The manufacture, importation, distribution, offer for sale, or sale of a large capacity magazine by a licensed firearms manufacturer for the purposes of sale to any branch of the armed forces of the United States or the state of Washington, or to a law enforcement agency in this state for use by that agency or its employees for law enforcement purposes;
 - (b) The importation, distribution, offer for sale, or sale of a large capacity magazine by a dealer that is properly licensed under federal and state law for the purpose of sale to any branch of the armed forces of the United States or the state of Washington, or to a law enforcement agency in this state for use by that agency or its employees for law enforcement purposes;
- 38 (c) The distribution, offer for sale, or sale of a large capacity 39 magazine to or by a dealer that is properly licensed under federal

p. 8

- 1 and state law where the dealer acquires the large capacity magazine
- 2 from a person legally authorized to possess or transfer the large
- 3 capacity magazine for the purpose of selling or transferring the
- 4 large capacity magazine to a person who does not reside in this
- 5 state.
- 6 (3) A person who violates this section is guilty of a gross 7 misdemeanor punishable under chapter 9A.20 RCW.
- NEW SECTION. Sec. 4. A new section is added to chapter 9.41 RCW to read as follows:
- Distributing, selling, offering for sale, or facilitating the sale, distribution, or transfer of a large capacity magazine online
- 12 is an unfair or deceptive act or practice or unfair method of
- 13 competition in the conduct of trade or commerce for purposes of the
- 14 consumer protection act, chapter 19.86 RCW.
- 15 <u>NEW SECTION.</u> **Sec. 5.** If any provision of this act or its
- 16 application to any person or circumstance is held invalid, the
- 17 remainder of the act or the application of the provision to other
- 18 persons or circumstances is not affected.
- 19 <u>NEW SECTION.</u> **Sec. 6.** This act takes effect July 1, 2022.

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